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AFD
AGENCE FRANÇAISE
DE DÉVELOPPEMENT



Peace & Resilience Instrument

Minka

ACTIVITY REPORT

2024

#WorldInCommon



Investing in a safer and more resilient world

The worldwide proliferation of crises and the return of war on Europe's doorstep threaten peace and security for all. The security, political and economic consequences of these crises extend beyond borders and bring massive population displacements. In 2024, 123 million people were forcibly displaced as a result of violence (UNHCR). Investing in peace and resilience is both a local and global imperative, in the interest of France, its partners, and vulnerable populations.

Faced with these challenges, France has set out crisis prevention and management as a priority in its International Solidarity Policy (Act of 2021), complementing its diplomatic and military action. In a fragmented geopolitical environment, France also recognizes the importance of alliances and partnerships.

Faithful to these commitments, AFD Group invests in crisis prevention and response, by mobilizing its three entities (AFD, Expertise France and Proparco), as well as its wide range of financial tools and partnerships. Peace and Resilience Instrument Minka is the main tool for this strategy.

Minka

What is Minka??

Peace and Resilience Minka is AFD's grant-based instrument for the prevention and management of crises and violent conflicts. It finances projects before, during and/or after crises in areas that are priorities for France's foreign policy.

What are its objectives?

1. Improve living conditions for populations vulnerable to violent conflicts

2. Strengthen the resilience of populations and institutions to shocks

3. Promote social cohesion to foster lasting peace

€1.3 BD
invested since 2017

↗ Page 6

90 projects
ongoing in 22 countries
↗ Pages 4 & 5

More than
350
implementing
partners
↗ Page 8

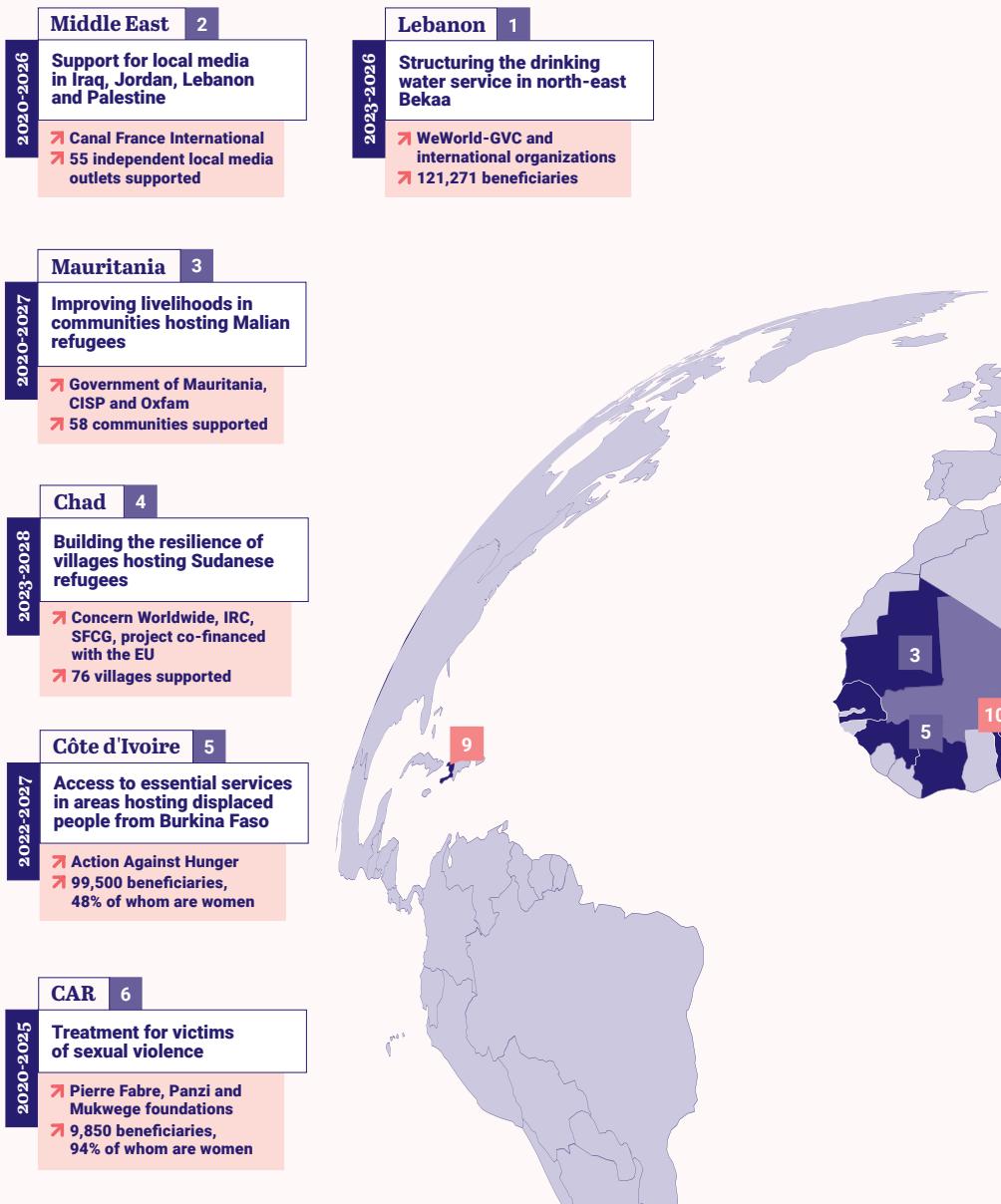
Minka pays particular attention to the **rights of women** and **children**, and the needs of **displaced and host populations**.

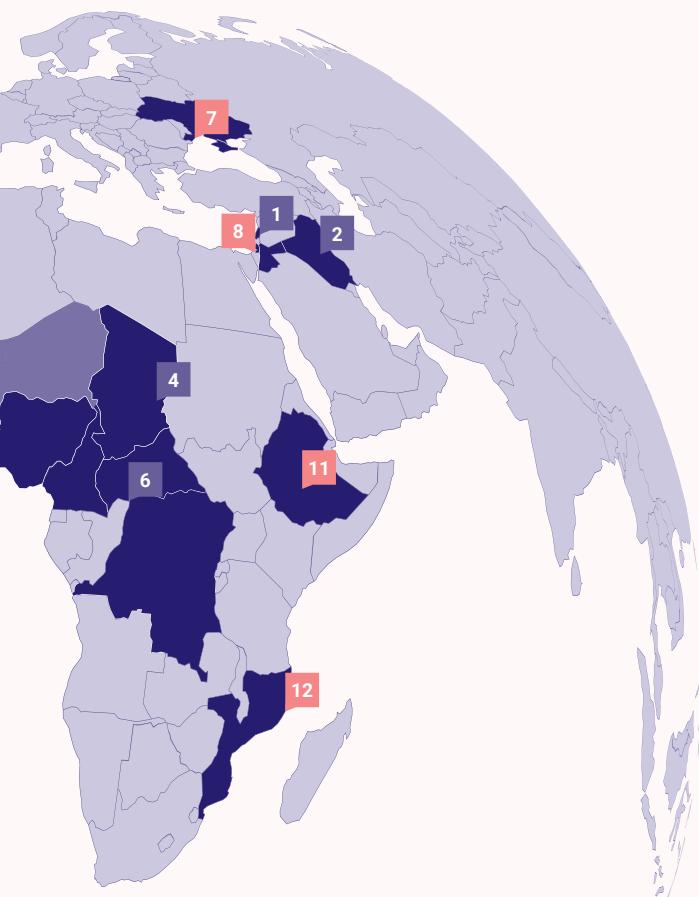
↗ Pages 9 & 10

How does it operate?

Minka finances projects that address the priority needs of its local partners for a period of between three and five years. These projects benefit from adapted operating methods that are more rapid and flexible. Minka thus falls within the **humanitarian-development-peace nexus** through its conflict-sensitive approach.

Visible actions on the ground





- Priority intervention countries
- Examples of ongoing projects
- Examples of new projects financed in 2024

Ukraine 7

Improving access to health services in Odessa

2024-2026

- ↗ Expertise France
- ↗ Rehabilitation of seven mental health centers and three treatment centers for severe disabilities

Palestine 8

Multi-donor emergency aid for Palestinian municipalities

2024-2027

- ↗ Palestinian Authority
- ↗ 159 municipalités ciblées par le programme

Haiti 9

Strengthening Haitian civil society's disaster response capabilities

2024-2026

- ↗ ITECA
- ↗ Three Haitian NGOs supported

Benin 10

Socio-economic integration of marginalized women and young people

2024-2028

- ↗ Handicap International
- ↗ 2,200 young people targeted

Ethiopia 11

Protection and opening of Ethiopian civic space

2024-2028

- ↗ Ethiopian Human Rights Commission
- ↗ 23 local NGOs targeted

Mozambique 12

Improving food and nutritional security in Cabo Delgado

2024-2028

- ↗ Aga Khan Foundation
- ↗ 34,300 smallholder family farmers supported

Addressing local crises...

172 projects financed since 2017

in 22 countries for a total of more than **€1.3 billion**.

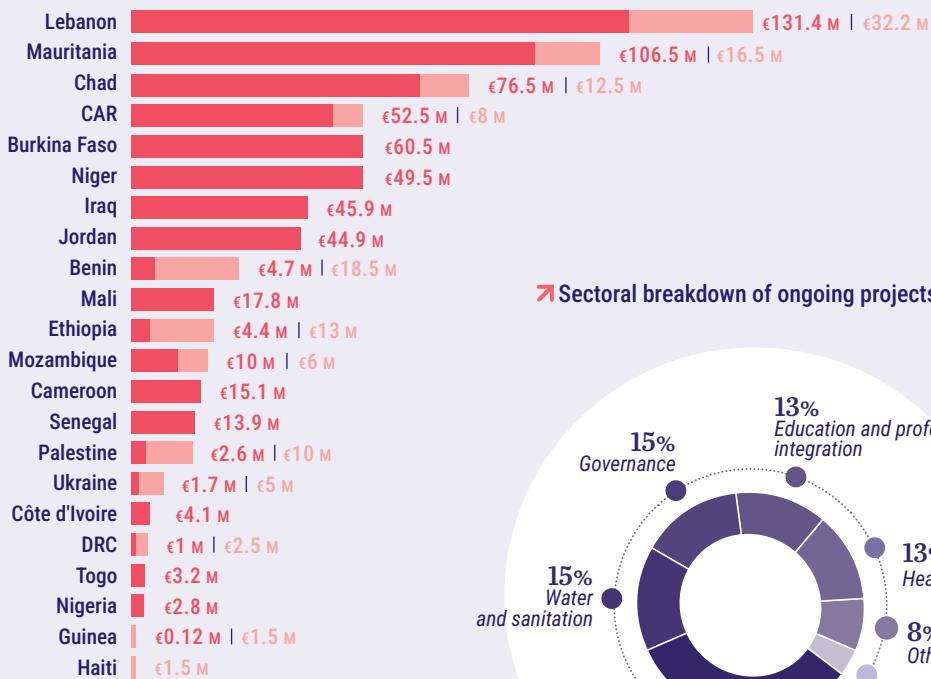
90 ongoing projects,

benefiting more than 350 implementing partners.

23 new projects in 2024,

for a total of **€153 million**.

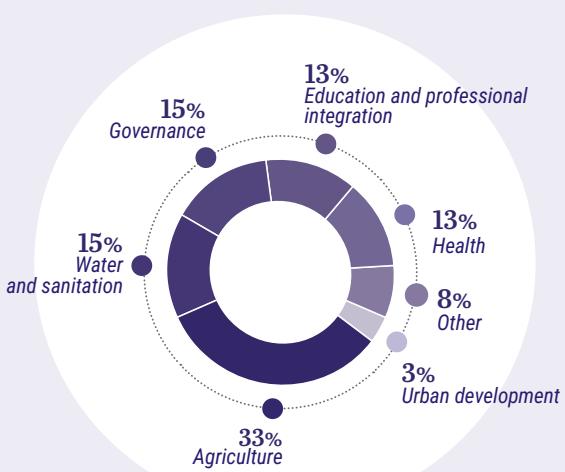
↗ Breakdown of financing by country (ongoing projects)



— Amounts under implementation from 2017-2023 financing

— Amounts of new financing in 2024

↗ Sectoral breakdown of ongoing projects



...to contribute to global peace and security

The geographical scope of Minka is defined by the French Government. It adapts to France's strategic priorities and requests from its partners. Minka continued to deploy financing in the priority conflict-affected areas in the Middle East, West Africa, and Lake Chad Basin. For example, new projects have been financed in **Chad**, **Lebanon**, **Mauritania** and the **CAR**. No new financing was allocated in the Central Sahel considering the development in bilateral relations.

In response to the evolving international context, Minka has also opened up to new crisis-affected countries: **Palestine** and **Ukraine**, where France has a strong diplomatic engagement, as well as **Ethiopia**, **Haiti** and **Mozambique**. Minka also works on conflict prevention, for example, in the **Gulf of Guinea**.

By investing in peace and resilience for its partners, AFD stands as a strategic instrument for France's foreign policy and security.



Ukraine

↗ Expertise France (2024-2026)

In response to Russia's war of aggression, France extended AFD's mandate to Ukraine in January 2024. A first Minka project has been financed to improve mental health services and the treatment of disabilities in Odessa Oblast, co-financed by the Crisis and Support Center of the French Ministry for Europe and Foreign Affairs.

Investing in conflict prevention is 100 times less costly than crisis response (IMF)

Building strong alliances in the face of crisis

More than 60 public institutions and organizations directly financed and more than 350 implementing partners

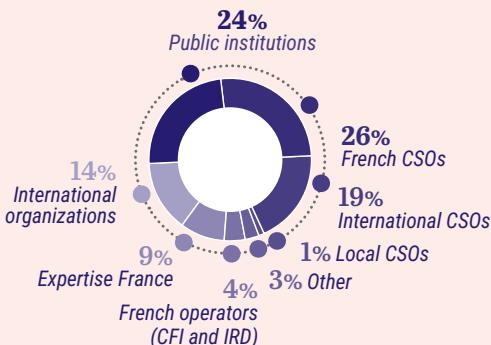
As the causes and consequences of conflicts persist over time, addressing them requires a long-term commitment. AFD finances a wide range of partners, depending on the operational context.

AFD is supporting almost **60 public institutions** (ministries, local authorities, operators). The objective is to bolster the prevention efforts of local authorities, address new needs generated by crises, and finance reconstruction.



Influx of Syrian refugees, Covid-19 crisis, Beirut Port explosion, Israel-Hezbollah conflict... Since 2017, Minka has adapted to the successive crises, strengthening public services and the country's resilience. It has supported the Rafic Hariri University Hospital and Tripoli Governmental Hospital, 79 health facilities, 42 schools and 5 water distribution networks, benefiting more than 1.7 million people, of whom at least 49% are women and 32% are refugees.

↗ Breakdown of direct financing by partner (ongoing projects)



Minka also helps more than **60 international organizations and NGOs** ensure access to essential services for the most vulnerable.

For example, the ICRC has become a key partner of AFD for providing long-term support to the millions of people affected by conflicts.

To address all needs, Minka and its partners work closely with more than **250 local civil society organizations**. Locally rooted, they promote a peaceful dialogue between communities and authorities. They also ensure the ownership and sustainability of activities.

France and AFD mobilized for the “Women, Peace and Security” agenda

70% of the civilian victims of contemporary armed conflicts are women and children (UN)



To cope with crises, women have to fight many battles: provide for their families, protect themselves from violence, especially sexual violence, and make their voices heard in the conflict prevention, management and resolution process.

France's feminist diplomacy includes a strong commitment to the “Women, Peace and Security” agenda for the protection of women and their participation in various actions related to the field of peace and security, to which AFD actively contributes:

↗ Between 2017 and 2024, Minka supported 149 projects

for the rights of women and children affected by crises, for a total of more than **€1 billion**.



Minka supports more than 150 local feminist organizations in Ukraine, the Middle East and Africa through financial and technical support and networking.

In the Middle East, their action has reached 36,100 beneficiaries, 75% of whom are women and girls. In Palestine, awareness-raising and legal support activities have been organized.

Increasing the resilience of areas hosting forcibly displaced persons

The number of people who have had to flee their homes due to conflict has doubled in ten years



Worldwide, more than 80% of refugees and 75 million internally displaced people live in developing countries, where they stay for more than ten years on average.

They are faced with violence, the loss of their livelihoods, and difficulties in accessing basic services. These dynamics also affect host populations, as they exacerbate pressure on resources and services, causing social tensions.

In 2024, AFD Group adopted a Migration & Development action plan, with Peace and Resilience Minka as the main instrument for providing long-term support for the resilience of areas hosting displaced populations.

↗ Between 2017 and 2024, Minka supported 42 projects

benefiting displaced populations, refugees and host communities, for a total of more than **€405 million**.



Central African Republic and Cameroon

↗ French Red Cross (2019-2022)

Faced with the violence of armed groups, thousands of people are forced to flee the Central African Republic to the border regions of Cameroon. To address this influx of refugees, a first Minka fund allowed the support of 236,000 vulnerable people between 2019 and 2023, with the aim of increasing their access to long-term economic opportunities. This action will be extended through a second phase of the project, launched in 2024.

Measuring and reporting on our action

Because AFD is committed to its effectiveness and transparency, including in crisis contexts where there is a risk of doing harm, all the projects financed by Minka are subject to a reinforced monitoring-evaluation and accountability mechanism. More than 40 Minka projects have been evaluated since 2017.

An external evaluation of Minka was also conducted in 2022¹. This evaluation confirmed its innovative role within France's crisis prevention and response mechanism, as well as the need to strengthen its coordination with the other French operators working on crisis response (Crisis and Support Center of the French Ministry for Europe and Foreign Affairs, Ministry of Armed Forces, Expertise France). The peer review of French cooperation published by the OECD in 2024² also confirmed the relevance of Minka and the role it plays in ensuring equal access to essential services in crisis-affected areas.

A public platform dedicated to Minka projects in the Middle East³ provides transparent reporting on the outcomes and impacts of the interventions. The platform provides accurate data on the 3.3 million people supported in the region, of whom 55% are women and 43% are forcibly displaced. It will be extended to all the geographical areas of Minka in 2025.



Evaluation of AFD's response to the Beirut Port blast, Lebanon

In August 2020, an explosion at the Port of Beirut caused the death of more than 150 people, injured thousands, and caused large-scale destruction across the city. In response to this disaster, AFD organized an innovative response to support its partners and accompany the city's recovery.

An external evaluation of this operation confirmed its relevance and highlighted AFD's flexibility in addressing the needs of its partners and the affected population, for example, in the health sector.

https://www.afd.fr/sites/default/files/2025-07/expost_int-2025-ndeg108-uk-bat-web.pdf

¹https://www.afd.fr/sites/default/files/2024-01-11-35-10/_evaluation-highlights-minka-2023.pdf

²France's Minka Fund, an Instrument for Peace and Resilience

³<https://minka-moyen-orient.afd.fr/intro>

About AFD

Agence Française de Développement (AFD) implements France's policy on international development and solidarity. Through its financing of NGOs and the public sector, as well as its research and publications, AFD supports and accelerates transitions towards a fairer, more resilient world. It also provides training in sustainable development (at AFD Campus) and other awareness-raising activities in France.

With our partners, we are building shared solutions with and for the people of the Global South. Our teams are at work on more than 2,700 projects in the field, in 120 countries and French Overseas Departments and Territories. We strive to protect global public goods – promoting a stable climate, biodiversity and peace, as well as gender equality, education and healthcare. In this way, we contribute to the commitment of France and the French people to achieve the Sustainable Development Goals (SDGs). Towards a world in common.



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